Public Procurement Authority
Improving Efficiency and Transparency in Public Procurement

2026 PUBLIC PROCUREMENT FORUM

DEEPENING COMPLIANCE FOR PUBLIC PROCUREMENT EFFICIENCY, TRANSPARENCY AND EFFECTIVENESS



Hon. Dr. Cassiel Ato Forson
Minister of Finance - Keynote Speaker



Hon. Basil Kwadwo Ahiable
Board Chair, PPA



Mr. Frank Mante, ESQ
CEO, PPA

PROGRAMME

Arrival, Registration and Photoshoot	
Opening Prayer	Rev. Francis Ayitey
Welcome Address	Mrs. Naa Ayokor Cato-Browne
Introduction of Chairperson	Ms. Elizabeth Danso
Chairman's Opening Remarks	Hon. Basil Kwadwo Ahiable Board Chair, PPA
Highlights of 2025 Public Procurement Forum	
Updates by GHANEPS from last year's feedback	
Keynote Address	Hon, Dr. Cassiel Ato Forson (MP) Minister of Finance
Sponsors' Message	
Presentation on Public Procurement Practice in Light of the Recent Amendments to Act 663	Mr. Frank Mante, Esq. CEO, PPA
Presentation on Commitment Authorization	Mr. Ebenezer Baffoe Director of PF Compliance Division, MoF
Sponsors' Message	
Open Forum/ Question and Answer Session	
Closing Remarks	Hon. Basil Kwadwo Ahiable Board Chair, PPA
Vote of Thanks	Ms. Bernice Adjei-Amankwah
Closing Prayer	Alhaji A.B.A Fusseni
Lunch	

MC: Emmanuel Agyei Arthur



KEYNOTE SPEAKER

Hon. Dr. Cassiel Ato Forson

Minister of Finance



CHAIRMAN OF THE FORUM

Hon. Basil Kwadwo Ahiable

Boardchair, PPA



SPEAKER

Mr. Frank Mante, Esq.

CEO, PPA

ABOUT THE FORUM

The Public Procurement Forum is a statutory event organized by the Public Procurement Authority (PPA) to bring together key stakeholders of the public procurement for knowledge sharing, strategic dialogue, capacity building, and networking.

The Forum provides a unique platform to foster collaboration and partnerships across all sectors and levels of government, thereby advancing the principles of transparency, accountability, and value for money in public procurement.

This initiative is in accordance with Section 3 (s) of the Public Procurement Act, 2003 (Act 663) as amended, which mandates the Authority to organize an annual consultative forum on public procurement and related matters.

Each year, a relevant theme and topics are selected for discussion at the forum with the aim of improving efficiency in public procurement to achieve value for money. In recent times compliance with the procurement law has become a critical matter worth discussing. This is because in addition to the first amendment, a number of amendments have been made to the parent law, Public Procurement Act 2003, Act 663 as amended. Educating stakeholders on how to comply with the law, and correctly apply it in light of the amendment is therefore essential.

Against this backdrop, the theme for this year's Forum has been carefully selected as: **"Deepening Compliance for Public Procurement Efficiency, Transparency and Effectiveness."**

The 2025 Public Procurement Forum will feature a keynote address by the Honourable Minister of Finance, Dr. Cassiel Ato Forson. Participation in the Forum is open to a wide range of stakeholders, including Ministries, Departments and Agencies (MDAs); Metropolitan, Municipal and District Assemblies (MMDAs); procurement professionals and consultants; development partners; private sector actors such as suppliers, contractors, and service providers; academia and research institutions; civil society organizations (CSOs); and the media.

It is our expectation that this year's Forum will inspire meaningful dialogue, promote the exchange of innovative ideas, and generate actionable insights that will contribute to strengthening Ghana's public procurement. We look forward to full participation and valuable contributions by participants to this important national discourse.

Public Procurement Authority

Improving Efficiency and Transparency in Public Procurement

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PUBLIC NOTICE

The Public Procurement Authority (PPA) wishes to notify all Procurement Entities that the Parliament of Ghana has passed a Legislative Instrument (L.I.) to increase the thresholds in the Second, Third and Fifth Schedules of the Public Procurement Act 2003 (Act 663) as amended. The new L.I., Public Procurement (Thresholds for Approving Authorities and Procurement Methods) Regulations, 2025 (L.I.2516), takes immediate effect.

Procurement Entities should, therefore, be guided by the revised thresholds in the preparation of Procurement Plans and the execution of procurement activities.

Copies of the Regulations can be purchased at the Ghana Publishing Company Limited (Assembly Press), Accra.

The PPA extends its appreciation to the Ministry of Finance, the Attorney-Generals Department, the Parliament of Ghana and other stakeholders for their invaluable contribution towards the passage of the Public Procurement (Thresholds for Approving Authorities and Procurement Methods) Regulations, 2025 (L.I. 2516).

Issued by the PPA Board



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Deepening Compliance in Public Procurement: A Shared Responsibility

Recent amendments to Ghana's public procurement framework reinforce the need for procurement entities to apply the law correctly, strengthen accountability and make compliance central to every procurement decision.

Public procurement plays a critical role in the effective use of public resources. Achieving efficiency, transparency and value for money, however, requires more than completing a procurement process. It requires consistent adherence to the rules governing planning, procurement methods, approvals and contract administration.

The Public Procurement Act, 2003 (Act 663), as amended, has undergone further changes through the Public Procurement (Amendment) Act, 2025 (Act 1139), and the Public Procurement (Thresholds for Approving Authorities and Procurement Methods) Regulations, 2025 (L.I. 2516). These changes make it essential for heads of entities, procurement practitioners and other stakeholders to understand their responsibilities and adjust their practices accordingly.

Understanding and Applying the Revised Thresholds

Thresholds are financial limits that determine the appropriate approving authority and guide the selection of procurement methods. Approval limits differ across categories; a threshold applicable to one entity should therefore not be assumed to apply to every institution. These differences demonstrate why procurement practitioners must consult the applicable schedules before proceeding. Where a procurement value exceeds an entity head's approval limit, it must be referred to the appropriate approving authority.

Matching Procurement Methods with Contract Values

Identifying the approving authority is only one part of compliance. Entities must also ensure that the selected procurement method is appropriate for the contract value and satisfies the applicable legal requirements.

This is particularly important when using Request for Quotations (RFQ). Inaccurate estimates at the planning stage can result in evaluated prices exceeding both the applicable method threshold and the entity head's approval limit.

An entity cannot proceed on the assumption that its original estimate determines the rules throughout the process. Where the evaluated contract value exceeds the relevant threshold, the entity must reassess the procurement method and approval requirements and take the necessary steps to comply before proceeding. Accurate costing, sound budgeting and careful procurement planning are therefore essential safeguards against breaches.

Deepening Compliance in Public Procurement: A Shared Responsibility

Commitment Authorisation: An Essential Check

Act 1139 introduced commitment authorisation as a requirement within the procurement framework. Entities must establish whether authorisation is required and obtain it at the appropriate stage.

Under the Minister for Finance's directive, procurement within an entity head's approval threshold is exempt from commitment authorisation. However, where the evaluated contract value subsequently exceeds that threshold, the entity must pause and obtain the required authorisation before proceeding.

An initial estimate within an exempt limit does not remove the obligation to respond when the circumstances change.

Strengthening Compliance through GHANEPS

The Ghana Electronic Procurement System (GHANEPS) remains an important mechanism for strengthening transparency, accountability and procurement oversight.

Compliance requires entities to use the system and fulfil their obligations, including publishing procurement plans and contract award information. Heads of entities must ensure that these activities receive the necessary attention, resources and supervision. Effective use of GHANEPS should form part of routine institutional practice, supported by clear internal responsibilities and regular monitoring

Prior Approval Must Come First

Entities must also observe the requirement for prior approval when using single-source or restricted tendering methods.

Undertaking procurement through either method and subsequently requesting ratification does not erase the initial breach. Ratification is not an entitlement and should never be treated as a substitute for obtaining approval before commencing the procurement.

The appropriate approach is to establish the applicable requirements early and secure all necessary approvals before taking action.

Heads of Entities Must Lead Compliance

Responsibility for compliance rests firmly with institutional leadership. Sections 17 and 18 of Act 663, as amended, place accountability and oversight obligations on heads of entities.

Delegating procurement duties does not remove their responsibility, nor does concurrent approval automatically absolve them of accountability for an improperly procured contract. Heads of entities must ensure that prescribed procedures are followed at every stage, that contract administration is properly supported and that reporting obligations are fulfilled.Breaches of the procurement law can attract sanctions, including criminal penalties. Compliance must therefore be treated as a core management responsibility.

Deepening Compliance in Public Procurement: A Shared Responsibility

Deepening compliance calls for deliberate action: understanding the amendments, applying thresholds correctly, obtaining timely approvals and strengthening internal oversight. Through these measures, procurement entities can protect public resources and advance efficiency, transparency and value for money.



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Profile of Speakers

HON. CASSIEL ATO FORSON

Minister of Finance



Hon. Cassiel Ato Baah Forson (Ph.D) is Ghana's Minister for Finance, a seasoned economist, Chartered Accountant, and Tax Practitioner with over 20 years' experience in both public and private sectors. He holds advanced degrees in finance, economics, and taxation from KNUST and the University of Oxford, and is a fellow of the Chartered Institute of Taxation, Ghana. Since 2009, he has represented the Ajumako Enyan Enyan Essiam Constituency in Parliament, serving in various leadership roles including Minority Leader, Majority Leader, and Leader of Government Business. He was formerly Deputy Minister for Finance (2013-2017), where he oversaw key areas such as budget implementation, debt management, and tax policy, and served on the boards of the Bank of Ghana and COCOBOD. Dr. Forson played a pivotal role in negotiating Ghana's 2015 IMF Extended Credit Facility and championed the Public Financial Management Act, 2016 (Act 921). His expertise spans macroeconomics, fiscal policy, and public financial management.

HON. BASIL AHIABLE

Board chair, Public Procurement Authority



Mr. Basil Kwadwo Ahiable is currently the Managing Consultant for Supplychain Consult Limited, a seasoned procurement & supply chain management specialist. As the immediate past Council Chairman of the Ghana Institute of Procurement and Supply (GIPS), he worked together with his team and stakeholders towards attaining the 'Practicing License Status' through the Parliament of Ghana for procurement and supply chain practitioners in the country. He has over twenty-eight (28) years' experience in professional procurement and contracting, including World Bank-financed projects, procurement and supply operations, and capacity building on World Bank Procurement Procedures. Well-known at international procurement conferences and workshops, he has contributed immensely to the development of public procurement, especially in capacity building, procurement planning and strategy, evaluation and monitoring of multi-million-dollar projects at home and abroad. He has prepared and presented several papers at international seminars, workshops, and conferences on procurement in several African countries.

Profile of Speakers

MR. FRANK MANTE ESQ.

CEO of PPA



Frank Mante is the Chief Executive Officer of the Public Procurement Authority (PPA) of Ghana. With over 25 years of professional experience spanning Ghana, the West African sub-region, and the United Kingdom, he is a seasoned lawyer and procurement expert dedicated to advancing public procurement reforms. Before joining the PPA, Frank served as Procurement Director at the Millennium Development Authority (MiDA) and as Country Manager for Crown Agents Ghana Limited. He has also lectured at several institutions, including GIMPA and the University of Ghana, sharing his expertise in procurement and management. He is a Fellow of the Chartered Institute of Procurement & Supply (CIPS-UK), a Certified Professional in Supply Management (ISM-USA), and a Chartered Member of the Chartered Institute of Logistics and Transport (CILT-UK). Academically, he holds an LLM in Public Procurement Law and Policy from the University of Nottingham, an MBA in Marketing from the University of Leicester, and multiple other qualifications in law, banking, finance, and education. Frank is deeply passionate about promoting sustainable public procurement and driving reforms that enhance transparency, efficiency, and accountability in Ghana's public sector.

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Solidaritary Messages

SOLIDARITY MESSAGE FROM GHANA GAS

Ghana National Gas Limited Company (Ghana Gas) is proud to reaffirm its commitment to Ghana's energy security, industrial growth and sustainable national development.

Since its establishment in 2011, Ghana Gas has played a strategic role in processing the country's indigenous natural gas to support power generation and other economic activities. Our operations reflect our dedication to operational excellence, innovation and the responsible utilisation of Ghana's natural resources for the benefit of all Ghanaians.

Beyond our core mandate, we remain committed to promoting community development through targeted Corporate Social Responsibility initiatives in healthcare, education, sports and infrastructure. We recognise that our success is closely linked to the wellbeing of our host communities and the progress of the nation as a whole.

As Ghana continues to pursue its energy and industrialisation ambitions, Ghana Gas remains resolute in strengthening stakeholder partnerships, enhancing operational efficiency and supporting initiatives that create lasting economic and social value.

We extend our sincere solidarity to all stakeholders working towards a resilient energy sector and a prosperous Ghana. Together, through collaboration, accountability and a shared commitment to national progress, we can build a stronger and more sustainable future for generations to come.

Solidaritary Messages

SOLIDARITY MESSAGE FROM VOLTA RIVER AUTHORITY

The Management and staff of the Volta River Authority (VRA) extend our warmest greetings and heartfelt solidarity to the Management, Board, and staff of the Public Procurement Authority (PPA) and the acknowledge the vital role your institution plays in promoting transparency, accountability, fairness, and value for money in public sector procurement across Ghana.

As a key stakeholder in Ghana's public sector governance framework, the PPA continues to provide the leadership, guidance, and regulatory oversight necessary to ensure that procurement processes are conducted in a manner that safeguards public resources and inspires confidence among citizens and development partners alike.

VRA acknowledges the significant contribution of the PPA towards strengthening institutional compliance, enhancing procurement efficiency, and fostering a culture of integrity within public sector organizations. Your efforts continue to support the effective delivery of public services and national development objectives.

As an organization committed to operational excellence and good corporate governance, VRA values the collaborative relationship that exists between our two institutions. The guidance and direction received from the PPA over the years have been instrumental in helping us uphold best procurement practices in the execution of our mandate.

We commend the dedication and professionalism of the PPA's leadership and staff, whose hard work continues to drive reforms and innovations that enhance efficiency, transparency, and accountability within Ghana's procurement ecosystem.

The Volta River Authority stands in solidarity with the Public Procurement Authority as you continue to advance your important mission. We recognize the challenges that come with regulating an evolving procurement landscape and applaud your resilience and adaptability in responding to emerging needs and opportunities.

As partners in national development, we look forward to deepening our collaboration and working together to promote excellence, compliance, innovation, and continuous improvement in public procurement practices for the benefit of Ghana and its people.

On behalf of the Board, Management, and staff of the Volta River Authority, we convey our best wishes to the Public Procurement Authority and reaffirm our support for your continued success. May your institution continue to achieve greater milestones in service to the nation.

Signed

Management

Volta River Authority (VRA)

PUBLIC NOTICE

CAUTION TO PROCUREMENT ENTITIES ON NON-COMPLIANCE WITH SECTIONS 21 AND 31 OF THE PUBLIC PROCUREMENT ACT

The Public Procurement Authority (PPA), by this publication, is serving a note of caution to all Procurement Entities that stand in breach of the Public Procurement Act, 2003 (Act 663) as amended, for failure to comply with sections 21 and 31 of the Act.

Section 21 of the Act as amended, requires Procurement Entities to publish their procurement plans on the GHANEPS online platform and update them quarterly.

Additionally, section 31 imposes a mandatory duty on procurement entities to promptly publish contract awards on the GHANEPS.

However, our review of the GHANEPS platform shows that some entities have failed to comply with these mandatory requirements.

PLEASE BE NOTIFIED that this publication is a FINAL CAUTION to all Procurement Entities that are in breach of these provisions of Act 663 as amended.

NOTE WELL that we shall publish the names of defaulting procurement entities after this caution and invoke the appropriate sanctions as required by law.

As part of the sanctions regime, the Board of the Authority will decline to consider any applications for single source or restricted tendering submitted by defaulting Procurement Entities.

The Heads of Entity of the defaulting procurement entities must note that, by section 18 of the Public Procurement Act 2003 (Act 663) as amended, they bear a direct responsibility to ensure that their entities comply with the law. The PPA, therefore, expects Heads of Procurement Entities to ensure strict compliance with the provisions of the Act as amended.

Go to GHANEPS at ppa.gov.gh to post your procurement plan

Public Procurement Authority
Improving Efficiency and Transparency in Public Procurement



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