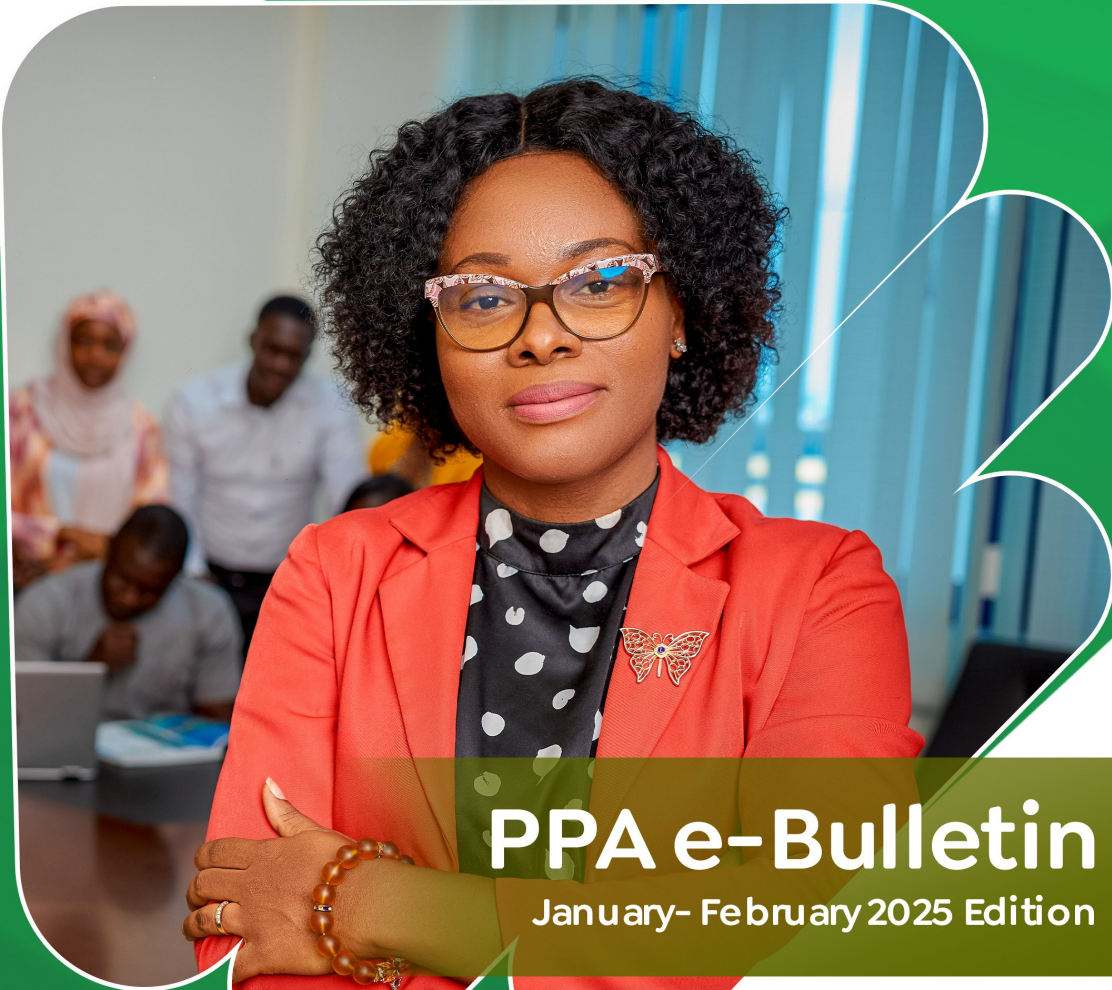




Public Procurement Authority
Improving Efficiency and Transparency in Public Procurement



PPA e-Bulletin

January- February 2025 Edition

Inside This Edition

The Methodology for Assessing Procurement Systems (MAPS)

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Public Procurement Authority, Ghana 

THEME: METHODOLOGY FOR ASSESSING PROCUREMENT SYSTEMS (MAPS)

In this Edition

- ◆ *PPA Launches the Methodology for Assessing Procurement Systems (MAPS) Assessment for Ghana- Pg. 2,8&9*
- ◆ *PPA Website Publication of Procurement Plans – Pg. 3, 4&5*
- ◆ *Editorial - Pg. 6&7*
- ◆ *Maps Beneficial to Procurement Systems- Pg. 10*
- ◆ *Cooperate with MAPS Team–Pg. 12*
- ◆ *GHANEPS Statistics– Pg.13*

METHODOLOGY FOR ASSESSING PROCUREMENT SYSTEMS (MAPS) IN GHANA

Governments around the world spend a major part of their budget on the procurement of goods, works and services with the objective of value for money to improve economic growth and enhance human welfare.



A PPA officer keying in Assessment Data

In Ghana, the Public Procurement Law (Act 663) was assented to on 31st December 2003 following the reform of the country's public procurement regime based on the World Bank's 2003 Country Procurement Assessment Report (CPAR) recommendations.

Continued on Pg. 8

253 PROCURING ENTITIES POST 2025 PROCUREMENT PLANS

Two hundred and fifty-three (253) procurement entities posted their 2025 procurement plans on the Public Procurement Authority Website in compliance with the procurement law.

Section 21 (3) of the Act 663 as amended requires procurement entities to mandatorily post their procurement plans for the following year on the Authority's website.

The Section says "A procurement entity shall submit to its entity tender committee not later than one month to the end of the financial year the procurement plan for the following year for approval and **shall post the procurement plan on the website of the Authority.**"

The list below shows the procurement entities which have complied by the time the e-Bulletin went to press.

1.	Ablekuma Central Municipal Assembly	38	Bibiani Anhwiaso Bekwai Municipal Assembly
2	Ablekuma North Municipal Assembly	39	Bibiani College Of Health Sciences
3	Abuakwa North Municipal Assembly	40	Birim Central Municipal Assembly
4	Abuakwa South Municipal Assembly	41	Birim South District Assembly
5	Accra College Of Education	42	Biriwa Polyclinic
6	Accra Technical University	43	Bolgatanga Technical University
7	Ada College Of Education	44	Bono Regional Health Directorate
8	Adentan Municipal Assembly	45	Bosome Freho District Assembly
9	Afadzato South District Assembly	46	Builsa South District Assembly
10	Agona West Municipal Assembly	47	Bulk Oil Storage And Transportation Company Limited
11	Ahafo Ano South East District Assembly	48	Central Regional Co-Ordinating Council
12	Ahafo Ano-North Municipal Assembly	49	Central Regional Health Directorate
13	Ajumako District Hospital	50	Centre For Plant Medicine Research
14	Akuapem South Municipal Assembly	51	Civil Service Training Centre
15	Amansie Central District Assembly	52	College Of Community Health Nursing Winneba
16	Amansie South District Assembly	53	College Of Health And Wellbeing-Kintampo
17	Anloga District Assembly	54	College Of Health Sciences Yendi
18	Architects Registration Council	55	College Of Health Sefwi Asafo
19	Asamankese Government Hospital	56	College Of Health Yamfo
20	Asante Akim Central Municipal Assembly	57	Commission On Human Rights And Administrative Justice
21	Asante Akim North Municipal Assembly	58	Community Health Nurses Training College - Tamale
22	Asunafo North Municipal Assembly	59	Community Health Nursing Training School Akim Oda
23	Asuogyaman District Assembly	60	Controller And Accountant General Department
24	Asutifi North District Assembly	61	Council For Scientific And Industrial Research
25	Asutifi South District Assembly	62	Dambai College Of Education
26	Atebubu-Amantin Municipal Assembly	63	Dr. Hilla Limann Technical University Wa
27	Atiwa East District Assembly	64	Effia-Kwesimintsim Municipal Assembly
28	Atua Government Hospital	65	Effutu Municipal Assembly
29	Awutu Senya East Municipal Assembly	66	Ejisu Municipal Assembly
30	Axim Government Hospital	67	Ejura Government Hospital
31	Ayawaso Central Municipal Assembly	68	Electoral Commission Of Ghana
32	Ayawaso North Municipal Assembly	69	Elmina Polyclinic
33	Bawku West District Assembly	70	Enchi College Of Education
34	Bawku West District Hospital	71	Environmental Protection Agency
35	Bechem Government Hospital	72	Essam Government Hospital
36	Berekum College Of Education	73	Fair Wages And Salaries Commission
37	Berekum East Municipal Assembly	74	Fanteakwa North District Assembly

Continued on Pg. 4

253 PROCURING ENTITIES POST 2025 PROCUREMENT PLANS

75	Fisheries Commission	129	Manhyia District Hospital
76	Forestry Commission	130	Maternal And Child Health Hospital
77	Ga North Municipal Assembly	131	Methodist College Of Education
78	Gaming Commission Of Ghana	132	Minerals Commission
79	Gbewaa College Of Education	133	Minerals Income Investment Fund
80	Ghana Academy Of Arts And Sciences	134	Ministry Of Communications And Digitalisation
81	Ghana Civil Aviation Authority	135	Ministry Of Defence
82	Ghana College Of Nurses And Midwifery	136	Ministry Of Education
83	Ghana College Of Physicians And Surgeons	137	Ministry Of Energy
84	Ghana Commodity Exchange	138	Ministry Of Environment Science Technology And Innovation
85	Ghana Cylinder Manufacturing Company	139	Ministry Of Finance
86	Ghana Education Trust Fund	140	Ministry Of Foreign Affairs And Regional Integration
87	Ghana Health Service - Hq	141	Ministry Of Gender Children And Social Protection
88	Ghana Integrated Iron And Steel Development Corporation	142	Ministry Of Health Headquarters
89	Ghana Investment Promotion Centre	143	Ministry Of Lands And Natural Resources
90	Ghana Meteorological Agency	144	Ministry Of Local Government Decentralisation And Rural Development
91	Ghana Shippers' Authority	145	Ministry Of Roads And Highways
92	Ghana Standards Authority	146	Ministry Of The Interior
93	Goaso Municipal Hospital	147	Ministry Of Tourism Arts And Culture
94	Gomoa East District Assembly	148	Ministry Of Trade And Industry
95	Gomoa Potsin Polyclinic	149	Ministry Of Transport
96	Government Secretarial School	150	Ministry Of Youth And Sports
97	Greater Accra Regional Co-Ordinating Council	151	Mother And Child Hospital Kasoa
98	Greater Accra Regional Hospital	152	Mount Mary College Of Education
99	Guan District Assembly	153	Nanumba South District Assembly
100	Ho Teaching Hospital	154	National Blood Service
101	Ho Technical University	155	National Identification Authority
102	Institute Of Journalism	156	National Insurance Commission
103	Institute Of Languages	157	National Road Safety Authority
104	Jasikan District Hospital	158	National Schools Inspectorate Authority
105	Jasikan Municipal Assembly	159	National Theatre Of Ghana
106	Kade Government Hospital	160	New Abirem Government Hospital
107	Kassena - Nankana Municipal Assembly	161	New Edubiase Government Hospital
108	Keta Municipal Hospital	162	New Juaben North Municipal Assembly
109	Ketu South Municipal Assembly	163	New Tafo Government Hospital
110	Kibi Government Hospital	164	Nkoranza North District Assembly Busunya
111	Kintampo Municipal Assembly	165	Nkoranza South Municipal Assembly
112	Koforidua Technical University	166	Nkwanta South Municipal Assembly
113	Kpando Municipal Assembly	167	Nkwanta South Municipal Hospital
114	Krachi Nchumuru District Assembly	168	North Tongu District Assembly
115	Krachi West Municipal Hospital	169	Northern Electricity Distribution Company Limited
116	Kumasi Metropolitan Assembly	170	Nurses And Midwives Training College - Tamale
117	Kumasi South Hospital	171	Nurses Training College - Ho
118	Kumawu Government Polyclinic	172	Nurses Training College Damongo
119	Kwabre East Municipal Assembly	173	Nursing And Midwifery Council Of Ghana
120	Kwahu Afram Plains North District Assembly	174	Nursing And Midwifery Training College Asankrangwa
121	Kwahu East District Assembly	175	Nursing And Midwifery Training College Bole
122	Kwahu South Municipal Assembly	176	Nursing And Midwifery Training College Cape Coast
123	Kwame Nkrumah University Of Science And Technology	177	Nursing And Midwifery Training College Koforidua
124	Kwesimintsim Government Hospital	178	Nursing And Midwifery Training College Kpembe
125	La Dade Kotopon Municipal Assembly	179	Nursing And Midwifery Training College Mampong - Ashanti
126	Lower Manya Krobo Municipal Assembly	180	Nursing And Midwifery Training College- Tarkwa
127	Mampong Government Hospital		
128	Management Development And Productivity Institute		

Next

253 PROCURING ENTITIES POST 2025 PROCUREMENT PLANS

181	Nursing And Midwifery Training College Teshie	219	Sunyani Municipal Assembly
182	Nursing And Midwifery Training College Zuarungu	220	Sunyani Technical University
183	Nursing And Midwifery Training School-Goaso	221	Swedru Municipal Hospital
184	Nursing Training College Sefwi Wiawso	222	Tafo Government Hospital
185	Nursing Training College Wa	223	Tain District Hospital
186	Nusrat Jahan Ahmadiyya College Of Education	224	Takoradi Technical University
187	Office Of The Head Of Civil Service	225	Tamale Central Hospital
188	Office Of The Head Of The Local Government Services	226	Tamale Technical University
189	Office Of The Kassena - Nankana West District Assembly	227	Tano North Municipal Assembly
190	Offinso College Of Education	228	Tarkwa Nsuaem Municipal Assembly
191	Oforikrom Municipal Assembly	229	TDC Development Company Limited
192	Okere District Assembly	230	Tema West Municipal Assembly
193	Petroleum Commission	231	Tetteh Quarshie Memorial Hospital
194	Presby Women College Of Education- Aburi	232	Trauma And Specialist Hospital
195	Presbyterian College Of Education- Akropong	233	University For Development Studies
196	Pru West District Assembly	234	University Of Cape Coast
197	Psychiatric Nurses Training College Ankafu	235	University Of Environment And Sustainable Development
198	Pusiga District Assembly	236	University Of Ghana
199	Quality Control Company Limited	237	University Of Ghana - College Of Education
200	Regional Health Directorate Ghana Health Service	238	University Of Health And Allied Sciences
201	Saltpond Municipal Hospital	239	University Of Professional Studies Accra
202	Savannah Regional Coordinating Council	240	Upper East Regional Health Directorate-Bolgatanga
203	Savelugu Municipal Hospital	241	Upper West Akim District Assembly
204	School Of Anaesthesia And Critical Care Ridge	242	Volta Regional Health Directorate
205	Sda College Of Education-Asokore Koforidua	243	Volta River Authority
206	Sda Nursing And Midwifery Training College-Agona Asamang	244	Wassa Amenfi Central District Assembly
207	Sefwi Akontombra District Assembly	245	Water Resources Commission
208	Shai-Osudoku District Hospital	246	Weija-Gbawe Municipal Assembly
209	Shama District Assembly	247	Wesley College Of Education
210	Sogakope Hospital	248	West Akim Municipal Assembly
211	South Dayi District Assembly	249	West Gonja District Assembly
212	South Tongu District Assembly	250	Western Regional Coordinating Council
213	St. Francis College Of Education	251	Winneba Municipal Hospital
214	St. Monica's College Of Education	252	Worawora Government Hospital
215	St. Patrick's Nursing And Midwifery Training School	253	Yilo Krobo Municipal Assembly
216	St. Teresa's College Of Education		
217	State Interests And Governance Authority		
218	Suhum Municipal Assembly		

The Public Procurement Authority encourages all procurement entities to post their plans on GHANEPS as failure is a breach of the procurement law.



Happy New Year, Readers. Welcome to our first edition for the year 2025.

In this edition, we will be looking at the Methodology for Assessing Procurement Systems (MAPS). Why MAPS?

Public procurement is arguably one of a country's big expenditure areas. It is also an area that can be prone to abuse and corruption to dissipate public funds. For this reason, governments across the world pay attention to how their procurement systems are structured to gain value for money and save public funds. The Government of Ghana is no exception.

It is for this reason that the country set up a procurement system with a body, the PPA, to regulate it. The PPA, solely or in collaboration with development partners, design and implement innovations to improve the public procurement system. One such innovation is the adoption of the Methodology of Assessing Procurement Systems to evaluate public procurement in Ghana, which is led by the World Bank. We have devoted this edition of the Public Procurement Bulletin to this tool.

As will be seen in this edition, MAPS is vitally relevant to the nation's quest for constant improvement in the public procurement system into a tool that assures efficiency and transparency to avoid or, at least, minimize corruption and save public funds.

So, what is MAPS, one may ask? It is a tool for an in-depth analysis of a country's procurement system to identify

EDITORIAL

its strengths, weaknesses and gaps in order to improve its effectiveness and efficiency. This enhances integrity and transparency in the use of public funds.

Given Ghana's resolve to ensure value for money in public procurement, MAPS is very important for the country and the reasons are easy to find. Just two benefits of MAPs will suffice.

The tool will help the government to evaluate the public procurement system, good governance, transparency, fairness, and value for money.

It will also give the government a basis for carrying out procurement reforms from the strengths and gaps that have been identified.

With Methodology for Assessing Procurement Systems (MAPS) as a theme for this edition, we will share a feature article on MAPS in Ghana and show you how MAPS was developed in Ghana and its key objectives.

We will also take the opportunity to share with you, news of the launch of MAPS in Ghana.

This edition also contains a list of procurement entities which have posted their procurement plans and GHANEPS statistics.

Enjoy Reading.

Wish you a successful year in all your endeavours.

Written by

Emmanuel Agyei Arthur

Head, Corporate Affairs

Marian Abena Oteng

Senior Officer, Corporate Affairs

METHODOLOGY FOR ASSESSING PROCUREMENT SYSTEMS (MAPS) IN GHANA

Continued from Pg. 2

In 2007, four years after the enactment of Act 663, an External Review of Ghana's Public Financial Management exercise took place from 2nd to 16th May in the context of Multi-Donor Budget Support (MDBS) framework for Ghana jointly with other development partners. As part of the exercise there was a comprehensive review of the conduct of public procurement in Ghana using the OECD-DAC Methodology for the Assessment of Country Procurement Systems (MAPS).

The findings out of the comprehensive Public Procurement Assessment of the Public Procurement System (PPS) in Ghana in 2007 enhanced the amendment of the Public Procurement Act of 2003 by Act 914 in the year 2016. The amendments have introduced new procurement procedures, practices, and structures. Subsequently, the Authority has initiated various activities and actions to strengthen the legal and regulatory environment and has also initiated strategic actions to improve procurement operations and market practices.

The Methodology for Assessing Procurement System (MAPS) was developed by a joint effort between the World Bank and the Development Assistance Committee (DAC) around 2003, aiming to provide a standardized tool for evaluating Public Procurement Systems. The system (MAPS) is a universal tool, which is used to identify gaps and areas of improvement of public procurement systems to ensure effectiveness, efficiency, integrity and transparency in the use of public funds to encourage dialogue among stakeholders.

The Authority, on behalf of Ghana and in collaboration with the World Bank, decided in 2024 to apply MAPS to assess the quality and performance of the public procurement system in Ghana.



Frank Mante, CEO of PPA (3rd from right), and other speakers at the MAPS launch

On 26th November 2024 the Authority, in collaboration with Ministry of Finance and the World Bank, officially launched the Assessment of Ghana Public Procurement System using MAPS. The event took place at La Palm Royal Beach Hotel, which marked the beginning of a new phase in Public Procurement Reform in Ghana. The launch was a significant step towards enhancing the realization of a transparent, efficient and an accountable procurement system that can better

serve the public interest and contribute to sustainable economic development.

The key objective is to assess strengths, weaknesses and gaps of the public procurement system in Ghana and

METHODOLOGY FOR ASSESSING PROCUREMENT SYSTEMS (MAPS) IN GHANA

benchmark it with International best practice and standards. This will inform the government on the current level of performance of its public procurement system, the challenges the system is facing, and the opportunity for further improvement.

The Assessment will be conducted throughout the entire country to ensure a mixed coverage of high, medium and low spend public entities. The following individuals and committees will play essential roles to achieve the objective:

Lead Consultant - Certified MAPS Assessor.

Task Team - World Bank with representatives from other interested Development Partners.

Steering Committee - representatives from the procurement entities to be assessed.

Assessment Team - constituted with experts with extensive experience.

The Assessment is expected to kick off in March 2025. The Authority will provide information and materials for the Assessment. All are encouraged to contribute their maximum expertise for successful Assessment.

Written by

Faustina Adjorkor Okuadjo

Deputy Director, Compliance Monitoring & Evaluation (CM&E)



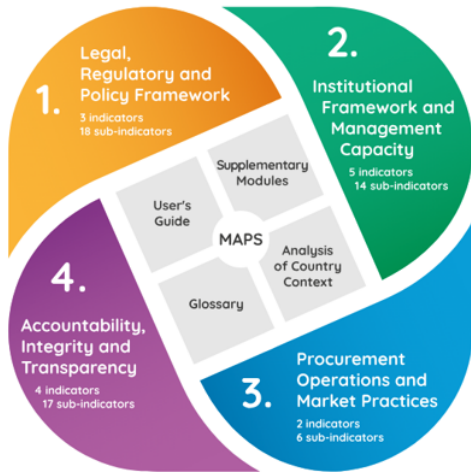
MAPS BENEFICIAL TO PUBLIC PROCUREMENT SYSTEMS

The Methodology for Assessing Procurement Systems (MAPS) provides several benefits to public procurement systems worldwide some of which are indicated below.

- ⇒ Governments utilize the MAPS framework to evaluate the effectiveness, transparency, equity, and governance quality of their public procurement systems. This evaluation enables them to identify strengths and weaknesses, subsequently guiding the development of strategic reforms in procurement practices. Additionally, a comprehensive assessment promotes transparency by documenting procurement procedures, supplier relationships and decision-making processes, which can deter corruption and unethical practices. Clear metrics and evaluation criteria ensure that the assessment process can hold procurement teams accountable for their performance and decision-making.
- ⇒ MAPS is a crucial component for evaluations such as the Governance Risk Assessment and the Country Procurement Risk Assessment. By identifying potential risks within the procurement process, the government can take preventive measures to mitigate these risks.
- ⇒ MAPS Pillar II emphasizes enhancing the capabilities of officials engaged in public procurement. The recommendations derived from the assessment serve as valuable input for relevant capacity development initiatives required to build the capacity and develop more competent and efficient procurement professionals.
- ⇒ MAPS facilitates the establishment of baselines and targets for countries, enabling the tracking of progress made in between assessments relative to these benchmarks.

*Written by
Marian Abena Oteng
Senior Officer, Corporate Affairs*

THE PILLARS OF MAPS



- ❑ Four Pillars encapsulate the MAPS indicator system. Each pillar has a number of indicators and sub-indicators to assess.
- ❑ The indicator system has a total of 14 indicators and 55 sub-indicators, which, taken together, present the criteria for a snapshot comparison of the system against the stated principles.
- ❑ The indicators are expressed in qualitative and/or quantitative terms, as appropriate



COOPERATE WITH MAPS TEAM



Joseph Kuruk, Director of Compliance, Monitoring & Evaluation (CM&E)

The Director of Compliance, Monitoring & Evaluation of Public Procurement Authority (PPA), Mr Joseph Kuruk, has urged procurement entities to cooperate with the MAPS team that will visit them to assess their procurement processes.

“Give them maximum cooperation and take notice that it is a national assignment,” he advised.

Mr Kuruk was throwing light on how the MAPS team of assessors would go about their work to collect data for the assessment of the country’s public procurement system.

According to the Concept Notes for Assessment of Ghana Public Procurement System – 2024, the project will use the MAPS new analytical framework with four pillars for the assessment.

Mr Kuruk gave the four pillars as Legal, Regulatory and Policy Framework; Institutional Framework and Management Capacity; Procurement Operations and Market Practices; and Accountability, Integrity and Transparency.

The MAPS project has been deliberate to select a good mix of procurement entities comprising ministries, departments and agencies (MDAs) across the country as the sample for assessment.

According to the PPA Director of Compliance, this was to ensure a true representation of the Government of Ghana procurement system, covering goods, works and services.

The expectation is that after the end of the MAPS assessment, there will be a review of the current public procurement system and identify any gap which is significant enough to negatively affect the public procurement system.

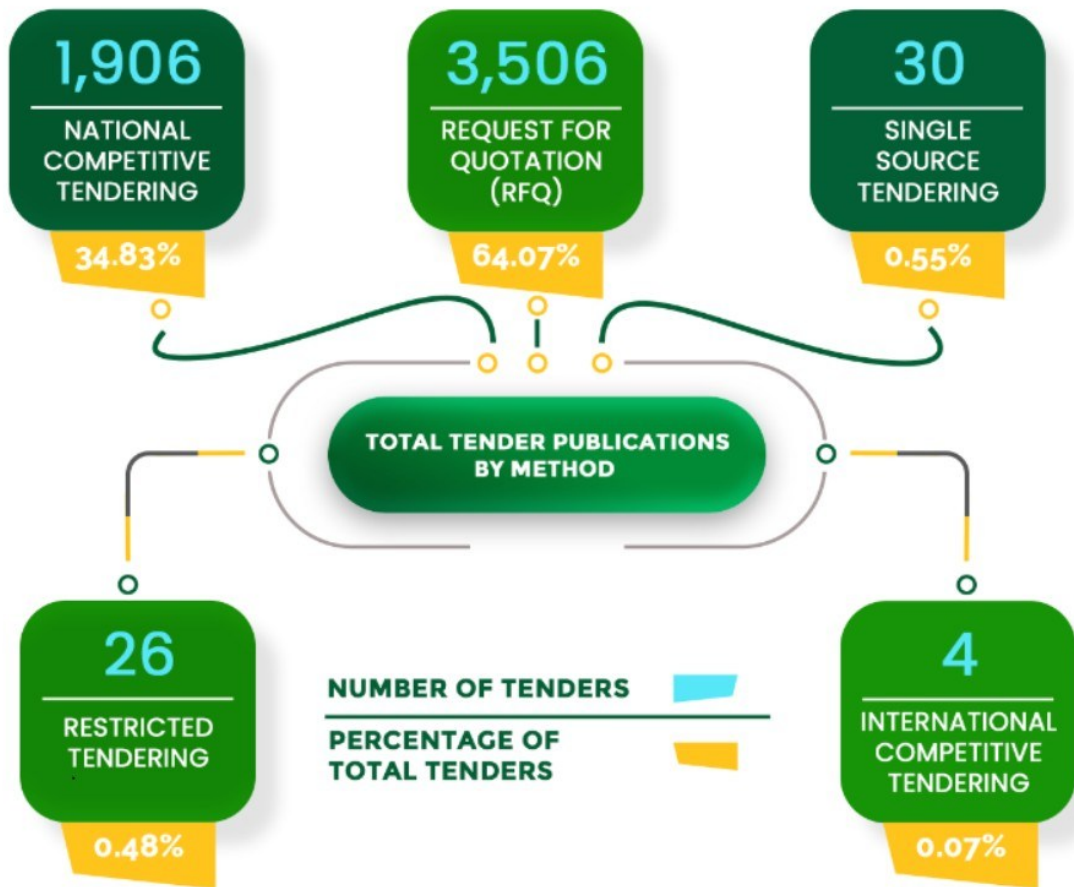
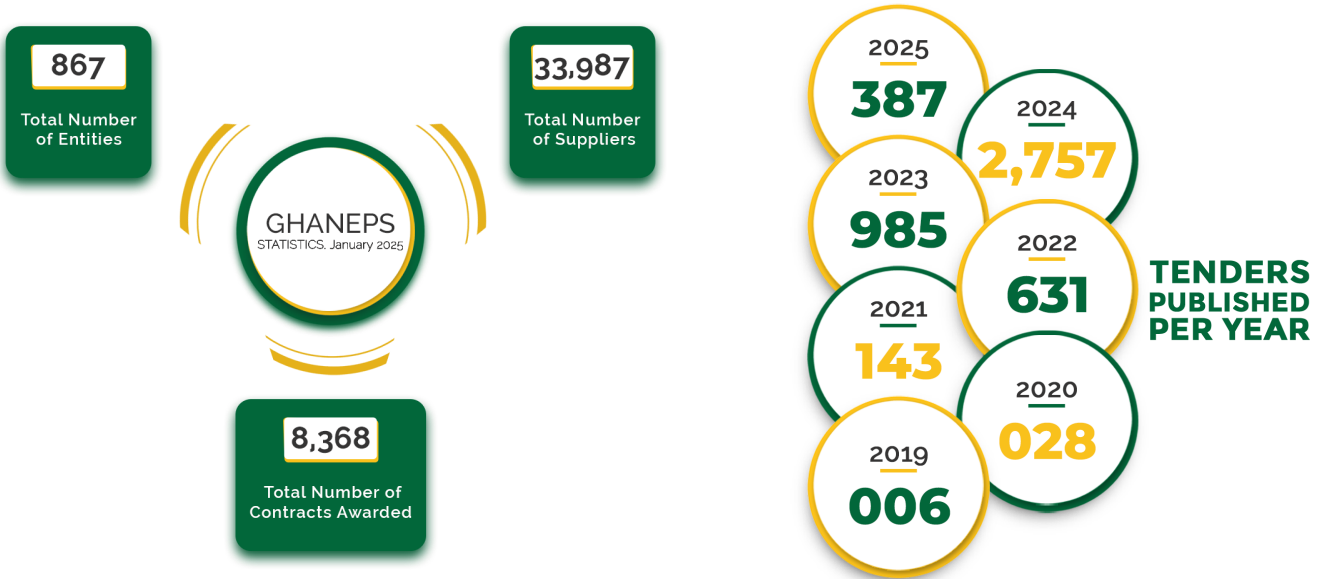
Also, the MAPS team, Mr Kuruk said, would make recommendations for the improvement of Ghana’s public procurement system for efficient performance and develop an action plan and implementation strategy to strengthen public procurement reforms.

Written by

Emmanuel Agyei Arthur

Head, Corporate Affairs

GHANEPS STATISTICS



PPA e-BULLETIN



Please submit your
Questions
Suggestions
Comment



Via our social Media Handles



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